



## **DECISION OF THE GOVERNING BOARD**

**on the practical arrangements for implementing Regulation (EC) No 1049/2001 of the European Parliament and of the Council regarding public access to documents**

**N° 22/2015**

THE GOVERNING BOARD OF THE SHIFT2RAIL JOINT UNDERTAKING,

Having regard to Council Regulation (EU) No 642/2014 of 16 June 2014 establishing the Shift2Rail Joint Undertaking<sup>1</sup>, and in particular Article 16 (1) and (2) thereof,

Whereas:

- (1) Regulation (EC) No 1049/2001 of the European Parliament and of the Council of 30 May 2001 regarding public access to European Parliament, Council and Commission documents<sup>2</sup> lays down the general principles and limits governing the right of access to European Parliament, Council and Commission documents;
- (2) In accordance with Article 16(1) of Council Regulation (EC) No 642/2014, Regulation (EC) No 1049/2001 shall apply to documents held by the Shift2Rail Joint Undertaking ('the Joint Undertaking').
- (3) In accordance with Article 16(2) of Council Regulation (EC) No 642/2014, the Governing Board of the S2R Joint Undertaking may adopt the practical arrangements for implementing Regulation (EC) No 1049/2001,
- (4) In principle, the widest possible access to documents should be ensured, subject to the principles, conditions and limits defined in Regulation (EC) No 1049/2001.

HAS DECIDED AS FOLLOWS:

### *Article 1 - Purpose*

---

<sup>1</sup> OJ L 177, 17.06.2014, p.9.

<sup>2</sup> OJ L 145, 31.05.2001, p. 43.

The scope of this Decision is to lay down the practical arrangements for implementing Regulation (EC) No 1049/2001 as regards the Joint Undertaking's documents.

### *Article 2 - Access applications*

1. Applications for access to a document which is not publicly available shall be made in writing, including electronic form and in a sufficiently precise manner to enable the Joint Undertaking to identify the document. The relevant contact details are listed in the Annex to this Decision and shall be regularly updated.
2. The Joint Undertaking shall respond to initial and confirmatory applications within fifteen working days from the date of registration of the application, by regular mail, by electronic mail or by fax.
3. In the case of complex or bulky applications, the deadline may be extended by fifteen working days. Reasons must be given for any extension of the deadline and any such extension must be notified to the applicant prior to the expiry of the original deadline.
4. If an application is imprecise, as defined in Article 6(2) of Regulation 1049/2001, the Joint Undertaking shall invite the applicant to provide additional information making it possible to identify the documents requested. The deadline for the Joint Undertaking to respond to the application shall be fifteen working days from receiving the information necessary to identify the document in question.
5. Any decision to deny access to a document or part of a document shall state the reason for the refusal based on one of the exceptions listed in Article 4 of Regulation 1049/2001. The applicant shall be informed of the remedies available to him/her.
6. Pursuant to Article 17(1) of Regulation 1049/2001, a report shall be annexed to the Joint Undertaking's annual activity report including the number of cases in which the Joint Undertaking refused to grant access to documents, the reasons for such refusals and the number of sensitive documents not recorded in the register.

### *Article 3 - Processing of initial applications*

1. Without prejudice to Article 9 of these Rules, as soon as the application is registered, an acknowledgement of receipt shall be sent to the applicant in writing, unless the documentation requested can be sent by return. Where the document requested is directly accessible as defined in Article 12 of Regulation 1049/2001 and in Article 9 of this Decision, the applicant shall be notified as such together with details of how to retrieve the document in question.
2. Applications relating to documents which are not directly accessible shall be acknowledged by the Joint Undertaking pending an answer, unless this answer can be sent by return post.
3. The acknowledgement of receipt and the answer shall be sent to the applicant in writing, where appropriate, by electronic means.

4. The Joint Undertaking's document access coordinator shall inform the applicant of his/her decision with respect to the initial application.
5. The Joint Undertaking shall inform the applicant of its decision with respect to the initial application.
6. In the event of a total or partial refusal, the applicant shall be informed of his/her right to submit, within fifteen working days from receipt of the answer, a confirmatory application to the Executive Director.
7. Failure of the Joint Undertaking to reply within the prescribed time limit shall entitle the applicant to make a confirmatory application.

#### *Article 4 - Processing of confirmatory applications*

1. Upon registration of the confirmatory application, an acknowledgment of receipt shall be sent to the applicant in writing, where appropriate, by electronic means.
2. The Executive Director of the Joint Undertaking shall take decisions regarding confirmatory applications. He/she shall be assisted in this task by the document access coordinator and, if necessary, the service which produced or received the document in question.
3. The decision shall be notified to the applicant in writing, where appropriate, by electronic means, and shall inform him/her of his/her right to bring an action before the Court of Justice or, if appropriate, to lodge a complaint with the European Ombudsman according to the conditions laid down in Article 228 TFEU.
4. Failure of the Joint Undertaking to reply within the prescribed time limit shall be considered as a negative reply.

#### *Article 5 - Third-party documents*

1. Where the Joint Undertaking receives an application for access to a document which it holds but which originates from a third party, the Joint Undertaking shall check whether one of the exceptions provided for under Article 4 of Regulation 1041/2001 applies.
2. If, after that examination, the Joint Undertaking considers that access to the document must be refused under one of the exceptions provided for by Article 4 of Regulation 1049/2001, the negative answer shall be sent to the applicant without consultation of the third-party author.
3. The Joint Undertaking shall grant the application without consulting the third-party author where:
  - a) the document requested has already been disclosed either by its author or under Regulation 1049/2001 or similar provisions;
  - b) it is clear that the disclosure, or partial disclosure, of its contents would not affect one of the interests referred to in Article 4 of Regulation 1049/2001.

4. In all other cases, the third-party author shall be consulted. In particular, if an application for access concerns a document originating from a Member State, the Joint Undertaking shall consult the originating authority.
5. The third party consulted shall be given a deadline for reply which shall allow the Joint Undertaking to respect its own deadline to reply to the applicant. In the absence of an answer within the prescribed period, or in those cases where the third party is untraceable or unidentifiable, the Joint Undertaking shall reach a decision in accordance with the criteria set out in Article 4 of Regulation 1049/2001, taking into account the legitimate interests of the third party on the basis of the information at its disposal.
6. If the Joint Undertaking intends to give access to a document against the explicit opinion of the author, it shall inform the author of its intention to disclose the document after a ten-working day period and shall draw his/her attention to the remedies available to him/her to oppose disclosure.

#### *Article 6 - Classification of documents*

1. The Joint Undertaking's documents shall be classified in accordance with the Commission's rules on security regarding the protection of EU classified information, laid down in Commission Decision (EC, Euratom) 2015/444<sup>3</sup>.
2. The classification of a document of the Joint Undertaking shall be decided by the Executive Director on a case-by-case basis. When the classification raises questions of principle and/or when the document is related to the work of one of the Joint Undertaking's bodies, the Executive Director may consult the relevant Chairperson before taking his/her decision.
3. Applications for access to classified documents shall be handled in the first instance by the document access coordinator. Upon this preliminary evaluation of the applications, where appropriate in consultation with the relevant Chairperson as referred to in paragraph 2, the Executive Director shall grant or refuse access to the requested classified documents..
4. Reasons shall be given on the basis of the exceptions listed in Article 4 of Regulation (EC) No 1049/2001 for any decision refusing access to all or a part of classified documents. If access to the requested documents cannot be refused on the basis of these exceptions, the Executive Director shall ensure that the documents are declassified before they are disclosed to the applicant.

#### *Article 7 - Exercise of the right of access*

1. Documents shall be sent by regular mail, fax or, if possible, by electronic mail. If documents are voluminous or difficult to handle, the applicant may be invited to consult

---

<sup>3</sup> OJ L 72/53, 17.03.2015.

the documents at the Joint Undertaking's premises. This consultation shall be free of charge.

2. If the document has been published, the answer shall consist of the publication references or, for documents available on the Joint Undertaking's website or other websites, the appropriate Uniform Resource Locator (URL).
3. If the volume of the documents requested exceeds twenty pages, the applicant may be charged a fee of 0,10 EUR per page for copies plus carriage costs. The charges for other media shall be decided on a case by case basis but shall not exceed a reasonable amount.

*Article 8 - Measures facilitating access to documents*

1. In order to make the right of access provided for in Regulation 1049/2001 effective, the Joint Undertaking shall provide access to a register of documents. The register shall be accessible in electronic form.
2. The register shall contain the title of the document (in the languages in which it is available), its serial number, the subject matter and/or a short description of the contents, an indication of the author, the date of its creation or adoption and the date of entry in the register.
3. For documents which are directly accessible, the register shall include a hyperlink to the document in question.
4. A help page shall be provided to assist the public in finding specific documents.
5. For documents which are not directly accessible, the register shall provide details of how to request access.

*Article 9 - Documents directly accessible to the public*

1. The following documents shall be made directly accessible by electronic means:
  - (a) all adopted EU legislation related to the Joint Undertaking's objectives;
  - (b) a publishable version of the multi-annual work plan;
  - (c) the budget and amending budgets as finally adopted;
  - (d) the work plan and activity report;
  - (e) all press releases or other publications made by the Joint Undertaking.
2. As far as possible the following documents shall be made directly accessible by electronic means:
  - (a) documents originating from third parties which have already been disclosed by their author or with his/her consent;
  - (b) documents already disclosed following a previous application.
3. The Executive Director may decide to expand the list of documents in paragraph 2 as appropriate, only with the prior approval of the Governing Board.

*Article 10 - Internal Organisation*

1. The Executive Director shall ensure coordination and uniform implementation of these rules by the Joint Undertaking staff. To this end, he/she shall provide all the necessary advice and guidelines.
2. The Executive Director shall designate a suitably-qualified person responsible for assessing initial applications for documents (“document access coordinator”) and for preparing decisions by the Executive Director with respect to confirmatory applications.

*Article 11 - Right of Access to Personal Data*

This Decision shall be without prejudice to the right of individuals to have access to personal data concerning them as stipulated in relevant Union legislation, such as Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000<sup>4</sup>.

*Article 12 - Reproduction of Documents*

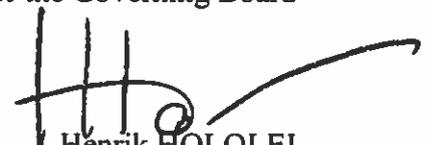
1. This Decision shall be without prejudice to any existing rules on copyright which may limit a third party's right to reproduce or exploit released documents.
2. Documents covered by copyright of which the Joint Undertaking is the holder and which are released by virtue of this decision may not be reproduced or exploited for commercial purposes without the prior written authorisation of the Joint Undertaking.

*Article 13 - Entry into force*

1. This Decision shall enter into force on the date of its adoption by the Governing Board.
2. In the case of winding up or expiry of the duration of establishment of the Joint Undertaking, the Governing Board shall in due time and prior to any such winding up or expiry, decide on the modalities of transfer of the internal (non-published) documents held by the Joint Undertaking and ensure that such information continues to be held under confidential terms and be dealt with in accordance with the requirements of Article 15 of Regulation EC) No 642/2014.

Done at Brussels, on 11 December 2015

For the Governing Board

  
Henrik HOLOLEI  
The Chairperson

---

<sup>4</sup> OJ L 8, 12.1.2001, p. 1.

## ANNEX

Addresses for submission of applications for access to documents held by the Shift2Rail Joint Undertaking

**1. By post:**

Shift2Rail Joint Undertaking  
White Atrium Building TO56  
B-1049 Brussels

**2. By fax:**

Number to be made available on the S2R JU's website

**3. By electronic mail:**

[info@shift2rail.europa.eu](mailto:info@shift2rail.europa.eu)

**4. Via the Joint Undertaking's website:**

<http://www.shift2rail.europa.eu>